

General Assembly

Amendment

January Session, 2009

LCO No. 8940

HB0660408940HD0

Offered by:

REP. NARDELLO, 89th Dist. REP. FONTANA, 87th Dist. REP. NAFIS, 27th Dist.

REP. GUERRERA, 29th Dist. REP. BERGER, 73rd Dist. REP. MAZUREK, 80th Dist.

To: Subst. House Bill No. 6604

File No. 518

Cal. No. 347

CONCERNING PUBLIC **ACCESS TELEVISION** ACT CHANNELS."

- 1 In line 5, after "programming" insert "through December 31, 2012,"
- 2 After the last section, add the following and renumber sections and
- 3 internal references accordingly:
- 4 "Sec. 501. (NEW) (*Effective October 1, 2009*) The Department of Public
- 5 Utility Control shall conduct a performance review of each person,
- 6 entity or company holding a certificate of public convenience and
- 7 necessity to provide community antenna television service, a certificate
- 8 of cable franchise authority or a certificate of video franchise authority
- 9 to ensure compliance with the terms and conditions of each such
- 10 certificate, once every five years. The performance review may include,
- 11 but not be limited to, issues concerning customer service, community
- 12 access support, management of outages, service to handicapped and
- 13 low-income customers and cooperation with the department.

14 Performance reviews shall be held every five years for each such 15 certificate and shall include an opportunity for a hearing in accordance 16 with chapter 54 of the general statutes. The department shall have full 17 authority to take administrative notice of all complaints filed and act 18 upon them individually and by class of complaint. The Office of 19 Consumer Counsel and the Attorney General shall be entitled to party 20 status and the community-based nonprofit organization in a franchise 21 area that has been assigned responsibility for community access 22 operations and the applicable advisory council shall be entitled to 23 intervenor status.

Sec. 502. (NEW) (*Effective from passage*) Any person, entity or company holding a certificate of public convenience and necessity to provide community antenna television service, a certificate of cable franchise authority or a certificate of video franchise authority shall be responsible for the repair and maintenance of all transmission equipment used to provide public access service within the service area of such person, entity or company holding a certificate of public convenience and necessity to provide community antenna television service, a certificate of cable franchise authority or a certificate of video franchise authority.

- Sec. 503. Subsection (a) of section 16-1 of the general statutes is amended by adding subdivision (51) as follows (*Effective from passage*):
- 36 (NEW) (51) "The Connecticut Television Network" means the 37 General Assembly's state-wide twenty-four-hour state public affairs 38 programming service, separate and distinct from community access 39 channels.
- Sec. 504. Subsection (c) of section 16-331a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (c) If a community-based nonprofit organization in a franchise area desires to assume responsibility for community access operations, it shall [, upon timely petition to the department, be granted intervenor

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status in a franchise proceeding held pursuant to this section] apply to the department to assume such responsibility, in a manner designed by the department. The department shall assign this responsibility to the most qualified community-based nonprofit organization or the company based on the following criteria: (1) The recommendations of the advisory council and of the municipalities in the franchise area; (2) a review of the organization's or the company's performance in providing community access programming; (3) the operating plan submitted by the organization and the company for providing community access programming; (4) the experience in community access programming of the organization; (5) the organization's and the company's proposed budget, including expenses for salaries, consultants, attorneys, and other professionals; (6) the quality and quantity of the programming to be created, promoted or facilitated by the organization or the company; (7) a review of the organization's procedures to ensure compliance with federal and state law, including the regulations of Connecticut state agencies; and (8) any other criteria determined to be relevant by the department. If the department selects an organization to provide community access operations, the company shall provide financial and technical support to the organization in an amount to be determined by the department. On petition of the Office of Consumer Counsel or the franchise's advisory council or on its own motion, the department shall hold a hearing, with notice, on the ability of the organization to continue its responsibility for community access operations. In its decision following such a hearing, the department may reassign the responsibility for community access operations to another organization or the company in accordance with the provisions of this subsection.

Sec. 505. (NEW) (Effective July 1, 2009) (a) Not later than sixty days prior to October 1, 2009, and not later than sixty days prior to October first every five years thereafter, any community-based nonprofit organization may petition the Department of Public Utility Control to assume responsibility for community access within a defined service area in which community access is being provided by an organization

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with an annual operating budget of at least one hundred thousand dollars. Upon receipt of any such petition, the department shall conduct a contested case proceeding to determine whether to assign such responsibility to the community-based nonprofit organization submitting the petition or to any other nonprofit organization or community access television company. The department shall base such determination on the following criteria: (1) The recommendations of the State-wide Community Antenna Television Advisory Council, the applicable local advisory council and of the chief elected officials of the municipalities in the service area, (2) a review of the performance of organization or company providing community programming on the date the petition is filed, (3) the operation plan submitted by an organization or a company for providing community access programming, (4) the experience of the organization or company in community access programming, (5) the proposed budget of the organization or company, including expenses for salaries, consultants, attorneys and other professionals, (6) the quality and quantity of the programming to be created, promoted or facilitated by the organization or the company, (7) a review of the organization's or company's procedures to ensure compliance with federal and state law, including the regulations of state agencies, and (8) any other criteria determined to be relevant by the department.

- (b) Not later than sixty days prior to April 1, 2010, and not later than sixty days prior to April first every five years thereafter, the department may, on its own initiative, review and evaluate the provision of community access programming by the organization or company. The department shall conduct such review or evaluation if the Consumer Counsel petitions the department for such a review during the period commencing October 1, 2009, and ending April 1, 2010, and each corresponding period every five years thereafter. Such review shall include consideration of the factors set forth in subsection (a) of this section.
- 112 (c) If the Department of Public Utility Control reassigns 113 responsibility for community access television in a franchise area

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114 consisting of four towns, one of which has a population of not less than 115 one hundred thousand and not more than one hundred fifteen 116 thousand to another community-based nonprofit organization, any 117 other nonprofit organization or a community access television 118 company as a result of a review conducted pursuant to this section, 119 such organization or company shall provide an interview for 120 employment and two-year no-layoff agreement a 121 nonmanagement employee of the existing provider of community 122 access television who has been an employee of such provider for at 123 least five years.

- Sec. 506. (NEW) (Effective from passage) (a) Public access television customers shall make any inquiries or complaints regarding public access television to the board of directors of the organization providing such public access television. Inquiries or complaints may involve public access service, public access funding allocation, access to production studios, quality of programming, availability of town-specific programming and other public access television issues. Within ninety days of receiving such inquiry or complaint, the board shall issue a resolution.
- (b) If any party is unsatisfied with such board's resolution of such inquiry or complaint, such party may bring the party's issue to the local cable access advisory council for mediation.
- (c) If any party is unsatisfied with the result of such council's mediation, such party may bring the party's issue to the Department of Public Utility Control. The department shall adopt regulations, in accordance with chapter 54 of the general statutes, to set forth the manner in which the department shall handle such issues.
- (d) Not later than January 1, 2010, each community access provider shall notify residents in its service area regarding contact information for the local cable access advisory council.
- Sec. 507. Section 16-331d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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(a) The chief elected official from the town in which a vacant seat exists on a community antenna television advisory council shall appoint a member to fill such vacancy if any other appointing authority fails to make an appointment within six months of the time in which a vacancy occurs.

- (b) No member of a community antenna television advisory council [appointed by the chief elected official of a municipality, the board of education or the public libraries] shall be an employee of a community antenna television company. For the purposes of this subsection, an employee includes any person working full or part time or performing any subcontracting or consulting services for the company.
- 157 (c) Any member of a community antenna television advisory 158 council, serving a franchise area of seven towns, one of which has a 159 population of no less than twenty thousand and no more than twenty-160 six thousand with a town meeting form of government, may be an 161 employee of a community access provider. For the purposes of this 162 subsection, an employee includes any person working full or part time 163 or performing any subcontracting or consulting services for the provider. 164
- Sec. 508. Section 16-331t of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) A company issued a certificate of cable franchise authority shall, twice a year, convene a meeting with the advisory council established pursuant to its previous certificate of public convenience and necessity issued pursuant to section 16-331. Members shall be appointed in accordance with section 16-331d, as amended by this act. No member of the advisory council [shall] may be an employee of a company providing community antenna television service or video service. For the purposes of this subsection, an employee includes any person working full or part time or performing any subcontracting or consulting services for a company providing community antenna television service or video service.

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178 (b) A company issued a cable franchise authority certificate shall 179 provide funding to the advisory council in the amount of two 180 thousand dollars per year.

- (c) Members of the advisory council shall serve without compensation. For the purposes of this section, compensation shall include the receipt of any free or discounted community antenna television service or video service.
- (d) The Department of Public Utility Control shall designate the advisory council as an intervenor in any contested case proceeding before the department involving the company it advises. Such company shall provide to the chairperson of the advisory council a copy of any report, notice or other document it files with the department in any applicable proceeding.
 - (e) Any company issued a certificate of cable franchise authority shall, every six months, provide on bills, bill inserts or letters to subscribers, a notice indicating the name and address of the chairperson of the advisory council and describing the responsibilities of such advisory council. The advisory council shall have an opportunity to review such notice prior to its distribution.
 - (f) Any member of the advisory council serving a franchise area of seven towns, one of which has a population of no less than twenty thousand residents and no more than twenty-six thousand residents with a town meeting form of government, may be an employee of a community access provider. For the purposes of this subsection, an employee includes any person working full or part time or performing any subcontracting or consulting services for the provider.
- Sec. 509. Section 16-331h of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 206 (a) Not later than one hundred twenty days after the certified 207 competitive video service provider begins offering service in a 208 designated area pursuant to its certificate of video franchise authority,

such provider shall provide capacity over its video service to allow community access programming, in its basic service package, in accordance with the following: (1) The certified competitive video service provider shall provide capacity equal to the number of community access channels currently offered by the incumbent community antenna television company in the given area; (2) the certified competitive video service provider shall provide funds for community access operations, as provided in subsection (k) of section 16-331a, as amended by this act; (3) the certified competitive video service provider shall provide the transmission of community access programming with connectivity up to the first two hundred feet from the competitive video service provider's activated wireline video programming distribution facility located in the provider's designated service area and shall not provide additional requirements for the creation of any content; and (4) the community access programming shall be submitted to the certified competitive video service provider in a manner or form that is compatible with the technology or protocol utilized by said competitive video service provider to deliver video services over its particular network, and is capable of being accepted and transmitted by the provider, without requirement for additional alteration or change in the content by the provider.

- (b) A certified competitive video service provider and a community antenna television company or nonprofit organization providing community access operations shall engage in good faith negotiation regarding interconnection of community access operations where such interconnection is technically feasible or necessary. Interconnection may be accomplished by direct cable, microwave link, satellite or other reasonable method of connection. At the request of a competitive video service provider, community antenna television company or provider of community access operations, the Department of Public Utility Control may facilitate the negotiation for such interconnection.
- [(c) Not later than one hundred twenty days after the certified competitive video service provider begins offering service in a designated area pursuant to its certificate of video franchise authority,

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243 such provider shall provide transmission of the Connecticut Television 244

- Network to all its subscribers, including real-time transmission as
- 245 technically feasible, under the same conditions as set forth in
- 246 subdivisions (3) and (4) of subsection (a) of this section.]
- 247 Sec. 510. Section 16-331s of the general statutes is repealed and the 248 following is substituted in lieu thereof (*Effective from passage*):
- 249 [(a)] A company issued a certificate of cable franchise authority 250 shall be subject to the community access programming and operations 251 provisions set forth in subsections (b) to (i), inclusive, and subsections 252 (k), (l) and (n) of section 16-331a, as amended by this act, and any 253 regulations pursuant thereto, and subsection (c) of section 16-333 and 254 any regulations pursuant thereto.
- 255 **(b)** A company issued a cable franchise authority certificate shall 256 provide transmission of the Connecticut Television Network to all its 257 subscribers, including real-time transmission as technically feasible.]"